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ASSOCIATION OF BAY AREA GOVERNMENTS

UNIVERSITY OF CALIFORNIA

January 1971

HUD CERTIFIES ABAG....as the Areawide Planning Organization for the nine county Bay Area for 1971. Open space and water and sewer projects in the Bay Area are eligible for federal funding because ABAG is meeting HUD's current planning requirements in the two areas. ABAG must provide HUD with documentation within 180 days on action taken (1) to implement an Affirmative Action Program for Equal Opportunity Employment and (2) to establish a structure for citizen participation.

James Price, HUD's Area Director, in his letter to President Ignazio A. Vella announcing the certification said, "We are confident that your progress and interest in the planning process will benefit the San Francisco Bay Area in providing a means for coordinating resources and discovering economical solutions in meeting the jurisdiction's present and future public improvement needs. We offer best wishes to you and other public officials in the continued development of program activities designed to refine and implement the planning effort."

THREE SHEET ORTHOPHOTOMOSAIC....and orthophoto quadrangle "photomaps" (1:125,000 and 1:24,000 scales) are available from Pacific Region Engineer, USGS, 345 Middlefield Road, Menlo Park. An orthophoto quadrangle is a uniform scale photograph (24" x 30") converted from high-altitude aerial photos by a process that corrects distortions of camera tilt and land relief. The Bay Area has 196 quads. Three orthophotomosaics are made from each quad. This is a product of the USGS/HUD/ABAG environmental data study.

First Notice of Meeting

ANNUAL GENERAL ASSEMBLY

DATE: *Thursday, February 18, 1971*
TIME: *8:00 p.m.*
PLACE: *Hs Lordship's Restaurant, Berkeley Marina*

PRELIMINARY AGENDA

1. General Assembly Minutes, November 19, 1970
2. Proposed 1971 Legislative Program
3. 1971-72 Budget - Assessment Dues Schedule

ABAG EXECUTIVE COMMITTEE...
reviewed fourteen grant applications in December.
authorized a contract with R. J. ("Bob") Beckus for legislative services.
okayed a contract with ITTE, University of California, Berkeley for the airport study's economic analysis element using the PLUM model.

LAW ENFORCEMENT SEMINAR: The second of a series of seminars for planning and research personnel is scheduled for January 13, 1970 at the Hotel Claremont in Berkeley. A no-host lunch at noon will be followed by a presentation of Pacific Telephone's new call director system.

ABAG'S PRELIMINARY BUDGET.....as recommended by the Finance Subcommittee will be mailed to all city and county elected officials of member jurisdictions. This unusual procedure will give officials additional time to review the budget and to consult with Executive Committee representatives. On January 21 the Executive Committee will consider the budget and recommend it to the General Assembly.

CURRENT CALENDAR:
Regional Planning Committee.....Wednesday, January 6, 8:00 p.m.
Law Enforcement Seminar.....Wednesday, January 13, noon
Executive Committee.....Thursday, January 17, 7:30 p.m.
Regional Airports Systems Committee.....Friday, February 5, 10:00 a.m.
General Assembly.....Thursday, February 18, 8:00 p.m.

ASSOCIATION OF BAY AREA GOVERNMENTS
Hotel Claremont, Berkeley, California 94705

BAY VIEW is published monthly by the Association, a voluntary organization representing city and county governments in the nine counties of the San Francisco Bay region since 1961.

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For further information on programs mentioned in the BAY VIEW call (415) 841-9730.

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ASSOCIATION OF BAY AREA GOVERNMENTS

February 1971

ABAG'S 1971-72 BUDGET...recommended by the Finance and Executive Committees to the General Assembly for action February 18, includes a 6.4% dues increase. 75.9% of ABAG's budget comes from State and Federal grants. Of the projected $265,000 dues, $120,000 is used as matching funds, expected to produce $240,000. Some projects will be financed without matching local funds. The total proposed budget is $1,287,289. Last year's approved budget was $1,391,511. The difference represents the completion of major elements in two areas: Airport Systems Planning and Community Shelter Planning.

REGIONAL HOME RULE: 1971..proposal recommended by the Regional Home Rule and Executive Committees to the General Assembly includes the following:

. Formal participation of city and county governments from each county in any regional agency which may be established for the Bay Area.
. A statewide approach to regional organization.
. Legislative requirement that cities and counties in each planning region of the state create a regional planning council.
. A governing body of the regional agency composed essentially of elected city and county officials as provided for in the Bylaws of the Association.

LAW ENFORCEMENT SEMINAR: Planning and research personnel will hear Walnut Creek Police Lieutenant Neil Stratton discuss CAPTURE (Crime Apprehension Process Through Unified Records and Enforcement). This Safe Streets funded project involves four cities in consolidation of police records and will affect management of information, retrieval and communications. Stanford Research Institute's FCC project on land mobile radio services will be reported by Senior Research Engineer Karl Felperin and Research Engineer Terrence Yung. FCC license records, monitoring site selection, monitoring data, use of land mobile spectrum, use of New York police channels, overall findings, and recommendations for a national/regional spectrum management system will be covered at the February 17 seminar starting with a no-host lunch at noon.

GENERAL ASSEMBLY.....Feb. 18 - 8:00 p.m., Hs Lordship's, Berkeley Marina

EMERGENCY CONTROLS....are needed for ship movements in San Francisco Bay according to ABAG's Executive Committee which will ask local, regional, state and federal agencies to cooperate in the development of regulations similar to the FAA's control of airport operations.

MAPS AVAILABLE: As part of the USGS/HUD/ABAG San Francisco Bay Area Environmental Data Program the following maps, part of the Basic Data Contribution Series, are available from USGS Public Inquires Office, 555 Battery, San Francisco 94111:
(#7) Faults That Are Historically Active Or Show Evidence Of Geologically Young Surface Displacements. (1:250,000) Shows nine counties and three major faults (Healdsbury-Rogers Creek, San Gregorio and Green Valley) indicated as active for the first time.
(#8) Generalized Geologic Map of the San Francisco Bay Region. (1:500,-000) Shows the distribution of major rock and sediment groups with description of the nature, engineering behavior and commercial use of each group.
(#9) Preliminary Map of Historic Margins of Marshland, San Francisco Bay. (1:125,000) Shows the location of marshland, sloughs and channels in the mid-1800's. A summary of the geology and engineering properties of the Bay mud, and its regional and local planning significance is given in the accompanying text.

CCCJ PLANS FUNDING CHANGES: California Council on Criminal Justice is considering new guidelines for dispensing criminal justice planning funds. Counties over 500,000 and cities over 250,000 in population are eligible as a result of new federal legislation. Under CCCJ's proposal the region's responsibility would be mainly coordination and information. ABAG's Executive Committee is requesting CCCJ to delay a decision for 60 days to allow ABAG and member jurisdictions to consider and respond to the proposal.

TECHNICAL MEMORANDUM II-I...is available in ABAG's Library. It contains data prepared for the consultants working on the noise and air pollution emmissions elements of the Airport Study.

SOLANO COUNTY: ABAG's Executive Committee approved Solano County's financial participation in the regional planning process. A 1% fee will be assessed on the amount of any application for federal assistance funds processed by ABAG, not to exceed 110% of the yearly dues that Solano County would pay if it were a member of ABAG. The Executive Committee expressed its hopes that Solano County would ultimately join ABAG and have a voice in policy decisions for the Bay Region.

ABAG REPORTS AVAILABLE: Regional Plan 1970-1990, Regional Housing Study and Ocean Coastline Study. Call ABAG's Public Information Officer.

ABAG AND AVIATION NOISE: Member jurisdictions in the South Bay and the cities of Piedmont and Woodside have expressed concern to ABAG over the growing problem of aviation noise. The Airport Systems Study includes a Noise and Human Response Element to be completed in April.

NEW FACES...on the Executive Committee from Sonoma County are Supervisor Henry Spomer and Supervisor Philip Joerger (alternate representative). Supervisors Robert St. Clair and William Werder are the new alternate representatives from San Mateo County.

TWO SUCCESS STORIES..from the files of the "New Careers" program by ABAG and the Institute for Local Self-Government which offers technical assistance to cities and counties in job development projects aimed at low income and low skill workers: ABAG's Manpower Coordinator helped Oakland plan for its summer Neighborhood Youth Corps. 190 high schoolers were placed in city jobs, almost double the number in previous years. In addition, the Port of Oakland has implemented an Urban Corps program for work/study students. The federal government pays 4/5 of the student's salary. ABAG's Coordinator developed for the Berkeley Health Department a para-professional classification of Community Health Worker to allow promotional opportunities for fifteen entry level Public Health Aides.

HAVE SHOW, WILL TRAVEL: What Is ABAG?, an 18 minute audio/slide show is available. It is suitable for classroom, conservation groups, or civic organizations. The show will be accompanied by a staff member or local elected official for a question and answer period.

REGIONAL CRIMINAL JUSTICE IMPROVEMENT PLAN....in preliminary draft form has been prepared by the ABAG staff. Some basic approaches to the issues confronting the region in dealing with the causes and the reduction of crime are proposed:
(1) A five-year work program for comprehensive regional planning. The program emphasizes projects that will produce information useful to all jurisdications and agencies and will provide supportive grant administration, evaluation, and inter-county coordination.
(2) City-county planning activities. The Regional Criminal Justice Advisory Board plans to rely on joint city-county coordinative activities to develop local priorities within the regional system context. All counties expressed interest in this approach. County-wide efforts will identify and inventory problems, plans and programs; set priorities and criteria; develop county plans for maximum use of resources; participate in the regional program; review intra-county action programs; and provide liaison among local governments and criminal justice agencies.

AND NOW WE'RE 85! Benicia City Council votes to join ABAG. This makes 85 of the region's 91 cities members of the Association.

ABAG EXECUTIVE COMMITTEE...

received letter of resignation from ABAG Vice President Ronald James (Mayor of San Jose) effective July 1, 1971.

authorized the President and Executive Director to attend the National Service to Regional Councils Annual Conference in New Orleans in March.

received a preliminary staff report on CATV that will be discussed at the March meeting.

reviewed twenty-two grant applications in January.

QUARTERLY FINANCIAL REPORT:	General Fund	HUD Proj.	C.S.P.	C.J.P.
Cash Balance, 9/30/70	$ 90,129.	$ 65,250.	$44,106.	$ 9,534.
Plus Receipts, 10/1-12/31/70	310,022.	108,883.	----	31,031.
Less Disbursements," "	259,512.	144,875.	11,074.	32,659.
Cash Balance, 12/31/70	140,638.	29,257.	33,031.	7,907.
Additional Funds Invested	134,000.	as of 12/31/70		

CURRENT CALENDAR:

Regional Airport Systems Committee.....Friday, February 5, 10:00 a.m.
Adult Justice Committee.....Wednesday, February 10, 10:00 a.m.
Juvenile Justice Steering Committee...Wednesday, February 17, 11:30 a.m.
Law Enforcement Seminar.....Wednesday, February 17, noon
Executive Committee.....Thursday, February 18, 7:00 p.m.
GENERAL ASSEMBLY.....Thursday, February 18, 8:00 p.m.
Regional Planning Committee (tent.).....Wednesday, March 3, 8:00 p.m.
Regional Airport Systems Committee.....Friday, March 5, 10:00 a.m.

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March 1971

FUNDING AN OCEAN COASTLINE PLAN: Questionnaires have been sent to all ABAG members to determine how cities and counties feel the local funds to prepare an Ocean Coastline Plan should be raised. Local share of the $100,000 project would be $33,333. A number of alternative methods of raising the funds are suggested. They range from the cost being equally shared by the four coastal counties, by the four counties based on population, equally shared by the nine counties, by nine counties based on population, and by all ABAG members - cities and counties - based on population. Cities are asked to respond through the Council of Mayors of their county, if possible. The responses are needed by the Executive Committee before the March 18 meeting.

CRIMINAL JUSTICE PLANNING IN THE BAY AREA: Local and regional planning are mutually complementary and each is necessary, according to ABAG's Executive Committee. In a resolution passed at the February meeting, ABAG will recommend to the California Council on Criminal Justice that the area's criminal justice planning be continued with a Regional Board and planning staff under the sponsorship of ABAG. Planning funds should be augmented as necessary to develop county coordinating efforts under a multi-county regional framework. ABAG will encourage and support local participation in a program of administering the Safe Streets Act through a Regional Advisory Board made up of local representatives.

SHIP SAFETY: ABAG and the Marine Exchange of the San Francisco Bay Region will establish a technical committee to look at immediate ways to improve the safety of navigation in San Francisco Bay. This ad hoc committee will identify technically feasible steps to improve safety and will be specifically concerned with San Francisco Bay and river system and its approaches. Supervisor John McInnis of Marin County said that many questions of maritime accident prevention must be addressed at national and international levels. However, the recent oil spill and the concern of local governments to prevent reoccurrences make the issue urgent. Mr. Chris Blom, President of Marine Exchange, an organization of maritime interests, agreed to form the ad hoc committee including the responsible federal agencies.

GENERAL ASSEMBLY HIGHLIGHTS: Delegates approved the 1971-72 budget of $1,287,289. Discussion centered on population figures used for determining member dues. ABAG's Bylaws state that the population figures used are to be determined by the State Controller in making the most recent allocation to cities and counties pursuant to the Motor Vehicle License Fee Law. The Association's Legal Counsel gave the opinion that it would not be possible to change the bylaws on this point before the mandatory March 1 deadline for budget approval. Other delegates questioned the future staffing levels in the budget. The Regional Home Rule Resolution was approved following discussion of the composition of the governing body. Several delegates spoke in support of a directly elected governing body. The resolution, as approved, states that ABAG favors a governing body of a regional organization that is composed "primarily of elected city and county officials." The resolution favors a statewide approach with regional planning councils in each planning area adopting regional general plans with the following mandatory elements: waste disposal, open space, transportation, land use, conservation of natural resources, criminal justice, and housing.

"ABAG HAS BENEFITED ALL THE CITIZENS IN THE BAY AREA, and we gratefully wish you a happy birthday," according to Mrs. Walther Buchen, President, League of Women Voters of the Bay Area, on ABAG's tenth anniversary.

NEW ON THE EXECUTIVE COMMITTEE... Alameda County Supervisor Fred Cooper.

MTC AND ABAG: The Executive Committee at its February meeting passed a resolution declaring that it is the intent of ABAG that an integrated and comprehensive regional planning effort be continued. Primary responsibility for regional transportation planning and for the technical review of grant applications for Federal Transportation funds will be delegated to the Metropolitan Transportation Commission "as part of and subject to" the regional planning function of ABAG. A memorandum of understanding will be executed by all necessary parties. The resolution observes that ABAG has, in the past, delegated the responsibility for transportation planning to agencies with special expertise in the field such as the Bay Area Transportation Study Commission and the Regional Transportation Planning Committee.
In a separate action, the Executive Committee authorized the Executive Director to execute an agreement with the State to establish accounting mechanisms and procedures for the expenditure of funds now available for transportation planning that will facilitate the transition until the MTC funding base is established.

ABAG'S MTC REPRESENTATIVE... is Supervisor John McInnis of Marin County.

The budget for ABAG's first full year of operation (1961-62) was $27,500 which provided for an Executive Director and one steno. By comparison, ABAG's 1970-71 budget is $1.4 million with a current staff of 46 full and part-time employees.

ABAG's formation took place because local governments felt the need for an affirmative program to deal with regional problems. There was a belief that inaction by local government would mean that state and federal governments would play an increasing role in regional affairs. Local governments thought that priority setting and decision-making for the Bay Area should occur in the region and not in Sacramento or Washington. The first functions of ABAG as approved by the General Assembly in 1961 were studies on uniform building codes, Bay Area tidelands development, establishment of a Bay Area governmental data center, water pollution in terms of sewage facilities and locations, solid waste disposal sites and an inventory of open space.

Certainly, ABAG is performing functions and executing programs which were not contemplated in 1961. As Claude Hutchison pointed out in his recent speech, "The Association in its present form is the result of evolution and that evolutionary process is still going on... Having now watched for several years - at some distance, to be sure - the Association's maturity and growth, I am more than ever convinced that local governments can work together on mutual problems to the benefit of all in the ever increasing complexity of modern society."

ABAG HISTORY HIGHLIGHTS...

1961 - Association formed under Joint Powers Act.
1962 - General Assembly voted to undertake regional planning function.
1963 - Preliminary Regional Plan funded. Solid waste study started.
1964 - Reorganized planning program to work with BATSC.
1966 - Preliminary Regional Plan completed. Regional Home Rule Agency proposed by GO Committee.
1967 - Parks and Open Space Inventory, Bay Shoreline Plan completed. Diversion of funds resulted in delay in planning projects.
1968 - Regional Geology Study completed.
1969 - Agricultural Resources, Open Space, and Housing studies published. Regional criminal justice, transportation and airport planning responsibilities are assumed by ABAG.
1970 - Principal recovery of diverted funds enabled ABAG to discharge obligations. Criminal Justice Information and Communication Study and first half of a four county Community Shelter Plan completed. Regional Plan 1970-1990 approved. Ocean Coastline Study and Water Sewerage and Drainage - Phase One published.

TEN YEARS AGO.....on January 12 the first General Assembly of the Association of Bay Area Governments was held. San Francisco, San Mateo and Sonoma Counties announced their intention to join the Association, and ABAG became the sixth council of governments formed in the country. Detroit (1954), New York (1956), Puget Sound and Washington D.C. (1957) and Salem, Oregon (1959) preceded ABAG. Today, National Service to Regional Councils (NSRC) counts over 600 members. The time for areawide agencies that foster regional cooperation and action has clearly arrived.

FORMER PRESIDENT CLAUDE HUTCHISON

ABAG's first President, Claude Hutchison, former Mayor of Berkeley, traced the history of the Association in a speech to the Fall General Assembly. He told of the many meetings of concerned city officials which led to a conference in 1959 attended by one hundred and twenty delegates of 56 Bay Area cities. The delegates accepted the concept of a council of governments. A committee of mayors of the principal city in each county developed a proposal on formation, purpose and bylaws of a Metropolitan Council with county supervisors joining in this work.

On May 5, 1960, 135 delegates representing the 83 cities and 9 counties met to take action on the proposed purposes, functions and bylaws of a regional council. The bylaws were approved with just one dissenting vote and the meeting took 1 1/2 hours.

Mr. Hutchison said the name, Association of Bay Area Governments, came to mind one morning while he was shaving. "I remember that some members of the press and a few other individuals poked a bit of fun at us at the time by referring to the new organization as A-bag.

ABAG's charter membership was 6 counties and 54 cities. Contra Costa was the first county to have 100% of its cities as members. Membership today has grown to 84 of the region's 91 cities and 8 of the 9 counties.

ANTIOCH BRIDGE: ABAG will review a proposed project to construct a new Antioch Bridge, 230' west of the existing structure, at the March Executive Committee meeting. ABAG recognizes the design and operational difficulties of the existing bridge. However, engineering and structural questions are not issues for which the Association has responsibility. The proposal to construct a replacement bridge (particularly with increased capacity) raises several regional planning issues which should be considered in the planning of the new bridge:

.Alternative freeway route locations between northeastern Contra Costa County and Sacramento which will relieve Route 80.
.Joint freeway/rapid transit use of any new bridge.
.Timing of the construction of any route designated related to need.
.Environmental impact of the alternatives of both bridge and freeway route location.

The Antioch Bridge proposal raises the question of the need for a multimodal corridor study between northeastern Contra Costa and Sacramento.

ECONOMIC IMPACT OF AIRPORTS....will be studied as part of the Airport Systems Study using the Projected Land Use Model (PLUM). Five sets of assumptions will be tested. For example, one assumption would include: (1) San Francisco Airport expanded to the maximum capability of existing runways and terminals currently under construction; (2) maximum use of existing San Jose Airport; and (3) Oakland Airport expanded to meet all future demand. Other assumptions will include the possibilities of major commercial airports at Travis and Hollister. Employment and land use including residential uses will be determined for each set of assumptions. The economic benefits of airport alternatives will be one of several ingredients in the decision-making process.

MAP AVAILABLE: As part of the USGS/HUD/ABAG San Francisco Bay Area Environmental Data Program, the following map is available from USGS Public Inquires Office, 555 Battery, San Francisco 94111: (Basic Data Contribution Series #10) Bedrock-Surface Map of Central San Francisco Bay. (1:10,600) Shows the depth to the bedrock surface in the Bay by contours. The area covered is Point Bonita to Treasure Island and from the Tiburon Peninsula to Point Lobos. This sub-acoustical profile was prepared from sonic readings made by boat.

HELP! Regional Airport Committee members have requested staff to prepare a glossary of aviation terms and abbreviations. Terms like STAR (Standard Terminal Arrival Route); dBA, PNdb, ENdb (single event noise measurements); NEF, CNEL, CNR (noise evaluations); and complexity rating (a measurement of traffic loading at airspace intersections) have occasionally stymied the Committee.

ABAG EXECUTIVE COMMITTEE...
reviewed seven grant applications in February.
approved Rules and Regulations for Employer-Employee Relations.
authorized a service contract not to exceed $5000 with Mitchell Research Associates for employment data and projections for the Airport Study.

AVIATION CONFERENCE: "Air Transportation: The Environment and The Economy" will be held Thursday, March 11, 1971, 9 a.m. to 2 p.m., Grand Ballroom of the Fairmont Hotel, San Francisco. The conference is sponsored by the Air Transport Association, the FAA, local business organizations and the Association. The conference will cost $10. Call the Bay Area Council at 981-6405 for information and reservations.

1970 ANNUAL REPORT and an updated one page fact sheet is available. Call ABAG's Public Information Officer.

CURRENT CALENDAR:

Regional Planning Committee	Wednesday, March 3, 8:00 p.m.
Regional Airport Systems Committee	Friday, March 5, 10:00 a.m.
Adult Justice Committee	Wednesday, March 10, 10:00 a.m.
Aviation Conference	Thursday, March 11, 9:00 a.m.
Executive Committee	Thursday, March 18, 7:30 p.m.
Regional Airport Systems Committee	Friday, April 2, 10:00 a.m.
Regional Planning Committee	Wednesday, April 7, 8:00 p.m.

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ASSOCIATION OF BAY AREA GOVERNMENTS

April 1971

COASTLINE PLAN FUNDING: A 58% response from cities and counties to ABAG's survey on local preferences for funding of a regional Ocean Coastline Plan for the San Francisco Bay Region found a majority of jurisdictions favoring funding through the four coastal county governments. The Executive Committee approved application to the State for $66,666 in State funds for the Plan. The local share would be $33,333.

CAPITAL COST ANALYSIS...for 10 major airport alternatives and 10 general aviation airport additions will be conducted by Bechtel Corporation as part of the Regional Airport Systems Study. The 60 day, $15,000 contract includes the development of an analysis procedure to compare costs of the various airport development alternatives.

ABAG SUPPORTS REGIONAL CJP: The Executive Committee unanimously voted at its March meeting that ABAG should continue in criminal justice planning of a regional nature, liaison between the California Council on Criminal Justice and county planning units, review and comment on county plans and grant applications of a regional significance, and act as a data resource. A majority of the Committee also voted to oppose those parts of a CCCJ proposal on planning funds that are inconsistent with ABAG's policy of a strong integrated regional and countywide criminal justice planning structure. In other action, the Executive Committee requested CCCJ to allocate action funds to regional communication and information systems on a priority basis.

ABAG'S NEW PLANNING DIRECTOR....is Rudolph Platzek. He served as ABAG's Principal Planner since 1969 and Senior Planner since 1968. He has 10 years planning experience including work with Doxiadis Associates, Athens, Greece; Williams, Cook and Mocine; and the U.S. Bureau of Outdoor Recreation. He is a Member of AIP and a registered landscape architect.

A WHOLE NEW BAG! First notice...Spring General Assembly, May 26, 27, and 28 at Silverado Country Club in Napa. Mark your calendar.

DEVELOPMENT REGULATIONS AND HOUSING COSTS....a report just released by ABAG recommends adoption by cities and counties of a single development ordinance to unify zoning, subdivision and planned unit development standards. A unified development ordinance would simplify variance procedures, eliminate possible conflicts in standards and encourage the use of performance standards so new building materials and technological advances in construction techniques could be quickly put to use in meeting the demand for housing. The study concluded that complete reform of zoning and building codes might drop the cost of a medium quality single family home by $2400 at the most. The high cost of land, construction and financing puts new housing out of the reach of most low income families. Increased Federally subsidized housing with realistic allowable costs per unit and local governments who are amenable to such housing are required to meet the housing needs of low income families. Other recommendations approved by the Association's Regional Planning Committee include: (1) Model uniform performance standards for earthquake zones and hillside development to be prepared by the State Department of Housing and Community Development. (2) Local jurisdictions' responsibility for building and mechanical code enforcement to be placed in a single department to avoid repetition and delay of inspections. (3) Encourage and expand efforts to increase professionalism and training of building officials so modern performance type building codes will be properly administered.

CJP GRANTS APPROVED: The CCCJ has approved five criminal justice grants for the Bay Area: San Francisco Youth for Service (a streetwork project, $74,881); Richmond Unified School District (educating the young parent, $145,850); Tri-City Community Drug Council in Fremont (youth drug crisis center, $40,569); San Mateo Union High School District (drug abuse education and counseling, $32,207); and Hayward Police Department (polifiche retrieval system, $47,000). These projects were recommended for funding by the ABAG Executive Committee.

CENSUS DATA: A 50-page report of Bay Area 1970 census data covering population, age, sex, race, marital status and housing information by 9 counties and the 91 incorporated cities is available for $7.50 from the Bay Area Council, 348 World Trade Center, San Francisco 94111.

ROSE BLOOMS: Regional Organization for Shipping and the Environment (ROSE) formed by ABAG and the Marine Exchange has announced task force chairmen. They are Capt. John Chiles (American President Lines) for harbor operations, routes, speeds, etc.; John Hays (a leading admiralty attorney) for legislative review; and William Nations (Pacific Far East Lines) for electronic aids to navigation. Federal agencies, pilot's groups and others will participate. A report is expected in 60 days.

ABAG'S PLAN WINS AWARD..as one of the five most outstanding publications in national competition with materials from over 600 other regional organizations. The honorable mention award was presented to President Vella at the Fifth Annual Conference of Regional Councils meeting in New Orleans. Regional Plan 1970-1990 was judged an exceptional example of a regional report published in the last year in terms of substance, achievement of purpose, imagination, design and quality of writing.

AIRPORT LAND-USE STUDY...to be completed in April by consultants Wilsey and Ham for the Regional Airport Systems Study will aid the work of the newly formed County Airport Land Use Commissions.

THE BILL BOARD: SB 138 (Nejedly/Dills) requires State Department of Public Health to implement standards for handling solid waste and disposal sites. County health departments shall prepare solid waste management plans to be reviewed by the regional environmental health planning agency. AB 216 (Schabarum) appropriates $260,000 and requires State Water Resources Control Board to establish a solid waste management program. Regional planning agencies will prepare plans for each region. AB 515 (Knox) establishes environmental planning councils in regions established by CIR. An interim environmental quality plan will include population, land use, transportation, conservation and natural resources. ABAG supports AB 515.

A-95 CHANGES: Starting April 1, ABAG will review applications from local jurisdictions for federal assistance funds in a total of 101 programs, an increase of 56 programs. The A-95 grant review program provides one means to implement the ABAG Regional Plan 1970-1990. Twenty-four HUD housing programs are the most significant additions to the list requiring review by the nation's 200 Metropolitan Clearinghouses. Housing projects submitted for FHA financing will be reviewed at the "feasibility analysis" stage for their contribution to areawide goals. Housing program review will include: subdivisions of 50 lots or more, multiple family dwellings of 100 units or more, mobile home parks of 100 units or more and college housing for 200 students or more. The A-95 guidelines shorten the length of time from 60 to 30 days that ABAG can make its review and comments. The guidelines also require federal agencies to notify ABAG within a week of their decision to fund or not fund projects reviewed by ABAG.

COMMUNITY SHELTER PLANNING....summary final report has been distributed to the agencies involved in the four county (Alameda, Contra Costa, San Francisco, San Mateo) effort. The final CSP phases, public information program and updating the CSP, as yet have not received the necessary federal funding.

ABAG EXECUTIVE COMMITTEE...

reviewed seventeen grant applications in March.

received report from the President on the NSRC Conference in New Orleans.

approved an ad hoc committee headed by Councilman Donn Black (Lafayette) to study regional action alternatives with regard to CATV.

requested the Regional Planning Committee to consider proposed amendments to the Bay Conservation and Development Commission's Plan and to hear a report by the National Committee Against Discrimination in Housing on a "strike force" proposal.

approved the Executive Director's recommendation that Association of Regional Agency Personnel be recognized as the employee organization of the representation unit.

NEW FACES: Supervisor Michael Driscoll is an alternate representative from San Francisco to the Executive Committee.

NEW MTC CHIEFS: Chairman of the Metropolitan Transportation Commission is Supervisor Joseph Bort of Alameda County. Vice-Chairman is John Beckett representing Santa Clara County.

CURRENT CALENDAR:

Regional Airport Systems Committee.....Friday, April 2, 10:00 a.m.
Regional Planning Committee.....Wednesday, April 7, 8:00 p.m.
Executive Committee.....Thursday, April 15, 7:30 p.m.

ASSOCIATION OF BAY AREA GOVERNMENTS
Hotel Claremont, Berkeley, California 94705

BAY VIEW is published monthly by the Association, a voluntary organization representing city and county governments in the nine counties of the San Francisco Bay region since 1961.

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ASSOCIATION OF BAY AREA GOVERNMENTS

MAY 3 - 1971

May 1971

CRIMINAL JUSTICE PLANNING CHANGES: The California Council on Criminal Justice (CCCJ) has adopted the recommendations of its Ellingwood Committee which will alter ABAG's involvement in CJ Planning. CCCJ will establish six new "regions" in the Bay Area and allocate to those regions and the three major cities $390,000 in planning funds. Planning boards will be set up in each region "to further the objectives of CCCJ." The six regions are: San Francisco, San Mateo, Contra Costa, Alameda, Santa Clara, and the four counties of Marin, Sonoma, Solano and Napa, ABAG will be eligible for $40,000 of planning funds to: (1) identify multi-county concerns; (2) provide advisory review and comment on regional plans and programs; and (3) provide liaison between CCCJ and new regions. ABAG may also apply for additional action grant funds to serve as a research and data-producing resource. The decrease in ABAG's criminal justice planning administration budget would be $169,000 to $40,000. Current CJ programs will either be completed or interim reports filed before June 30, 1971, the effective date of the changes.

Attention: General Assembly Delegates and Executive Committee Members

CONFERENCE OF THE GENERAL ASSEMBLY

REGIONALISM - STRATEGY FOR CHANGE

A penetrating look at State and Federal policy trends and how they affect regionalism.

DATES: Wednesday, May 26, 6:30 p.m.
Reception, buffet and informal interchange.

Thursday, May 27, 9:30 a.m. to 4:00 p.m.
Where is Regionalism in the New Federalism?
Regional Agenda - What Services, What Structure?

Friday, May 28, 9:30 a.m. to noon
ABAG - A Strategy for Change

PLACE: Silverado Country Club, Napa. Program and Registration forms will be mailed.

COUNCILWOMAN BERNICE MAY...retiring from the Berkeley City Council, told the Executive Committee, "I was present at the first meeting of ABAG and at most of ABAG's meetings since. My experiences of the past twelve years mean a great deal to me." The April Executive Committee meeting was adjourned in Mrs. May's honor.

AVIATION GOALS: Three major goals of the region's Aviation Plan have been approved by the Airport Systems Committee. They are public needs for aviation, transportation services; economic vitality; and environmental quality. Policies to implement these goals and quantitative criteria, where possible, for decision-making will be developed or adopted by the Committee.

LANDSLIDE MAP: As part of the USGS/HUD/ABAG Environment and Resources Planning Study, the following map is available from USGS Public Inquires Office, 555 Battery, San Francisco 94111: (Basic Data Contribution #11) Estimated Landslide Abundances. (1:500,000) Shows the 9 county Bay Area and estimates landslides based on characteristics of earth materials, rainfall, and ground slope.

EARTHQUAKE REPORT...prepared by USGS on the February San Fernando disaster will be available by the end of this month. The report includes: faults, landslides, damages to structures and public utilities, and adequacy of building codes. Many of the results are applicable to other earthquake-prone areas. Professional Paper 733, $2.25, available from USGS Public Inquires Office, 555 Battery, San Francisco 94111.

AVIATION STUDY NEWS: Two contracts were authorized by the Executive Committee for iterations of the ground access and airspace and airport capacity analysis for specific airport alternatives to be identified by the Airport Systems Committee (RASSC). Examples of alternatives to be included are airline use of: Hamilton, Travis, Hollister, Concord and Livermore airports. The contracts go to R. Dixon Speas and Associates of New York (capacity, $40,000) and Wilbur Smith and Associates, San Francisco (access, $15,000).

COORDINATION BETWEEN COMMITTEES: Procedures have been worked out with the Regional Planning Committee for the adoption of the RASSC plan as the Aviation Element of ABAG's Regional Plan.

CAPITAL IMPROVEMENTS PROGRAMMING (CIP): A report by consultants Baxter, McDonald Company on Phase I of ABAG's Capital Improvements Program was heard by ABAG's Regional Planning Committee at its April Meeting. The three phase program, now under development, will result in an operable priority rating system for the capital expenditures of public funds for projects of regional significance. The CIP will also provide information regarding capital expenditures by all public agencies.

AVIATION AND AIR QUALITY: The first of three environmental reports for the Airport Study shows that aviation generated air pollution totals 121 tons/day now or 1.3% of the total air pollution and will grow to 270 tons/day in 1985. If related ground activity such as engine testing is added the figures are 138 tons/day now and 280 tons/day in 1985. As pollution decreases from other sources, such as autos, aviation generated air pollution will amount to 7.5% of the total in 1985. Bay Area Air Pollution Control District who conducted the study, ranked various airport sites according to climate and meteorological data:

AIR POLLUTION POTENTIAL

Light	Moderate	Heavy	Severe
Alameda NAS	Oakland	Fremont/Newark	Livermore
San Francisco		Santa Rosa	
Travis	Hamilton	San Jose	
		Moffett	
		Concord	
		Napa	

The implications of this report are that in areas of high air pollution potential any development, including airports, that contributes to air pollution should be carefully considered. Copies of Aviation Effect on Air Quality are available at 75 Bay Area public and university libraries and at the Association's library.

NOMINATING COMMITTEE for two ABAG vacancies on BCDC and for ABAG's Vice Presidency is as follows: Thomas Mellon (San Francisco's CAO), Councilman Felix Chialvo (Oakland), Mayor William Lucius (Healdsburg), and Donald Dillon (Fremont).

NATIONAL TRANSPORTATION NEEDS STUDY: U.S. Department of Transportation is surveying long range needs in terms of facilities and capital projected to 1990 for highways, mass transit, airports, and inter-city terminals. The State Business and Transportation Agency is conducting California's part of the study. ABAG will furnish data and coordinate the study in the Bay Area. The contract with the State, not to exceed $15,000, was authorized by the Executive Committee with the following stipulations: (1) The projected needs, as indicated by the extrapolation of available data, will not necessarily reflect approved policies and plans of ABAG or local agencies. (2) The schedule of the National Transportation Needs Study will not permit consideration of environmental, fiscal, or other possible policy constraints, recognized as a concern of comprehensive planning as carried out by ABAG.

ABAG'S ECONOMIC HUMAN RESOURCES DATA report compiles available research data sources and identifies gaps in data. It is available in ABAG's library and Bay Area university libraries.

ABAG EXECUTIVE COMMITTEE...
reviewed nineteen grant applications in April.
approved new procedures for project review under the new A-95 guidelines. The new process will be re-examined in six months.
okayed revised purchasing and check signing procedures as recommended by the Finance Subcommittee.

J. JULIEN BAGET..ABAG Executive Director, attended meetings of the Santa Clara Intercity Council, Sonoma County Mayors' Association, Napa League of Municipalities, and the East Bay Division (Cities in Alameda and Contra Costa Counties) of the League of California Cities.

QUARTERLY FINANCIAL REPORT:	General Fund	HUD Proj.	C.S.P.	C.J.P.
Cash Balance, 12/31/70	$140,638.	$ 29,257.	$33,031.	$ 7,907.
Plus Receipts, 1/1-3/31/71	286,968.	130,479.	----	54,744.
Less Disbursements, " "	338,053.	146,982.	11,058.	47,246.
Cash Balance, 3/31/71	89,553.	12,754.	21,973.	15,404.
Additional Funds Invested	140,000 as of 3/31/71			
Trust Fund (BASAR)	43,167 as of 3/31/71			

CURRENT CALENDAR:
Regional Planning Committee.....Wednesday, May 5, 7:30 p.m.
Regional Airport Systems Committee.....Friday, May 7, 10:00 a.m.
Executive Committee.....Thursday, May 20, 7:30 p.m.
General Assembly Conference.....See page one.

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June 1971

ABAG TESTIFIES IN WASHINGTON: Alameda County Supervisor Joseph Bort told the Subcommittee on Urban Affairs of the Joint Economic Committee that $29 million is being spent in the Bay Area for single-purpose planning. Federal funds are used for most of this planning. Less than 3% is available for comprehensive planning to avoid duplication and to coordinate goals and objectives of the massive functional planning effort. Bort said that what is needed is a planning-management process to: identify planning needs, establish planning priorities, obtain and channel funds for planning, coordinate the activities and results of planning, assure adequate public discussion and understanding of issues and programs, translate planning into policies and action, and to evaluate the results and improve the process. According to Bort, "Regional agencies like ABAG can succeed in relating functional planning programs to one another if given the necessary tools."

ABAG TO REVIEW STATE PROJECTS: ABAG will be responsible for reviewing environmental impact statements for State projects in the Bay Area, including those funded without federal monies. Procedures for this review are in draft form and may be obtained from the State Office of Planning and Research, Sacramento.

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CITIZENS AND HOUSING: An ad hoc steering committee representing citizens' housing organizations is developing alternatives for citizen participation in ABAG's housing planning program. A Citizens' Town Hall on Housing will be called to consider the alternative organizational structures.

SOUTHERN CROSSING: At its May meeting, the Executive Committee voted unanimously to recommend that the U.S. Coast Guard not act on the permit for the Southern Crossing Bridge. In reviewing the environmental impact statement prepared by the Coast Guard for the project, the Executive Committee noted that the specific alignment of Route 61 (a freeway to be west of the present Nimitz) and the bridge approaches have yet to be located and must be considered by all appropriate agencies before the actual impact of the bridge can be determined.

AVIATION NOISE....Consultants Bolt, Beranek and Newman of Los Angeles, use the noise exposure forecast (NEF), which is the accumulation of many single-event noise exposures, in their work on the ABAG Regional Airport Systems Study. Land areas around major airports are rated according to four land uses: residential and educational (NEF less than 30); business and commercial (NEF less than 35); industrial (NEF less than 40); and agricultural and open (NEF 40 and above). Noise contours show 23 square miles of land area around San Francisco's airport have noise levels of 30 NEF or greater. By 1985, only 15 square miles will be so affected because of quieter planes, despite an increase in traffic. 5.1 square miles of land around Oakland Airport have noise levels greater than 30 NEF and in 1985 the figure will be 6 square miles. The increase is due to 162,000 additional flights per year. San Jose Airport will experience a 50% increase in square miles with a 30 NEF level (from 5 to 7.4 square miles).

These noise contours do not necessarily represent optimized airport procedures and a number of options are available to decrease noise such as quieter engines, changing flight paths, buying of adjoining lands, zoning against incompatible land use around airports and reducing the number of flights.

While criteria for noise annoyance in residential areas caused by overflights are difficult to develop, some analysis and measurements are included in the noise report. Aviation and Noise Evaluations and Projections for the Bay Region will be available in June at 75 Bay Area public and university libraries and at ABAG's library.

SONOMA COUNTY AND ABAG: On April 20, Sonoma County voters approved by a vote of 3 to 1 a measure that directs the County Supervisors to withdraw from ABAG or its Bay Area successor within a year. However, prior to this becoming a reality, there must be an endeavor made to associate the County with a Council of Governments of one or more of the Counties of Marin, Napa, Solano, Lake, Mendocino, Humbolt or Del Norte. Should such a Northern Bay or North Coastal Council of Governments fail to be instituted during this one year period with the necessary Federal and State recognition, then the Board of Supervisors may find that it is in the best interest of Sonoma County to remain in ABAG and by majority vote, elect to do so.

Briefly stated, the Sonoma County Board of Supervisors has the elective mandate to seek a new affiliation with other than Bay Area Counties; should such a coalition not materialize, they then have to decide whether to remain in ABAG or risk losing their recognized status which enables them to obtain the present spectrum of Federal and State grants that are available because of their membership in a regional organization.

THE BILL BOARD: AB 1057 (Knox) to create a Bay Area Conservation and Development Agency with a 40 member directly elected board was heard by the Assembly Local Government Committee. Councilman Donald Dillon (Fremont) representing ABAG told the Committee that regional organization should be approached on a statewide basis and that the governing board of a regional organization should be composed primarily of local elected officials. AB 16 (Wilson) and AB 1471 (Sieroty et al.) to establish Ocean Coastline Commissions were heard by the Assembly Planning and Land Use Committee. ABAG's President, Supervisor Ignazio Vella (Sonoma County), told the Committee that coastline legislation should use existing governmental resources, compliment existing regional planning boundaries, and include local government in the decision-making process.

OCEAN COASTLINE PLAN: ABAG has received the "go-ahead" from the Council on Intergovernmental Relations to submit an application for $50,000 in 701 funds to develop an enforceable ocean coastline plan. ABAG's Executive Committee voted that local funds will come from the coastal counties. Five other councils of governments will be similarly involved in ocean coastline programs.

OR HANDBOOK: A "how-to" book for cities and counties on police citation and release on own recognizance (OR) programs has been published by ABAG's Criminal Justice Planning Program. Citation and OR programs have a basic purpose of not jailing "good risk" defendants between arrest and trial and save tax money by reducing the need for jail facilities and by easing overcrowding of existing jails. They also free policemen from jail duty and transporting prisoners to and from the courts. OR and citation programs promote equal protection and due process under the law.

ABAG's Adult Crime Prevention and Treatment Steering Committee, which guided the preparation of the Handbook for Expansion of Pretrial Release in the San Francisco Bay Area, studied a number of citation and OR programs in operation across the country. Most of the OR programs had a jump rate of only 1%. Citation programs studied had jump rates of between 7% and 15%. Suggested criteria for judging whether an accused individual would be a good risk include: police record for the past ten years, family ties in the area, employment ties and length of employment, school ties in the area, and residence ties and length of residence. The legal basis for citation and OR programs can be found in the federal Bail Reform Act of 1966. Judges can also place non-monetary conditions on the defendant on his release.

PANEL CHAIRMAN..for the recent AIA/AIP Open Space Conference in Berkeley was ABAG's Planning Director, Rudolph Platzek.

ABAG EXECUTIVE COMMITTEE...
reviewed seventeen grant applications in May.
received draft of the proposed ABAG-MTC agreement.
authorized execution of a contract for $5000 for graphics display for the airport study.
approved the transfer of $15,000 from ABAG's contingency reserve to operating expenses for 1970-71.

NATO EARTHQUAKE CONFERENCE: ABAG Planner Ray Laird was one of 170 invited scientists and disaster experts to participate in an international meeting in San Francisco May 20 to 25. Representatives from 18 nations met to exchange information and make recommendations for mitigating earthquake hazards. Laird is ABAG's geologist-planner for the USGS/HUD Environmental Data Study.

HOUSING APPLICATIONS FOR FHA FUNDING....to be reviewed by ABAG under the new A-95 Guidelines will be forwarded to the Association by FHA, not by the local jurisdiction or the developer.

NEW ON RASSC: Supervisor Marshall Sears, Napa County, and James Carr, San Francisco's Director of Airports, are new members on ABAG's Airport Committee.

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ASSOCIATION OF BAY AREA GOVERNMENTS

July 1971

SHIP SAFETY: Recommendations from the technical task force sponsored by ABAG and the Marine Exchange have been endorsed by the Executive Committee. They include: VHF radiotelephone equipment on the bridges of all public and private deep draft vessels.

. Mandatory participation in formal harbor safety and advisory services.
. Further development of Harbor Advisory Radar (HAR) now in use.
. New federal authority to assure requirements and safety measures are established and complied with.
. New regulations to apply to all ships and small craft.
. State action to be limited to pilotage, pollution and other appropriate areas.
. Segregation of small craft from deep draft ships.

CORPS' WATER QUALITY STUDY....in conjunction with the Environmental Protection Agency (EPA) is a three-year, $5 million program to develop alternatives for a waste water management planning program for the Bay Area. ABAG and the State Water Resources Control Board are developing a unified waste water management planning program. The U.S. Army Corps and EPA program is, to some extent, duplicative of that effort. The Executive Committee has adopted a resolution urging all federal and State agencies to cooperate in a unified waste water management planning program for the region to avoid duplication and to produce a water resources plan that can be implemented as part of ABAG's Regional Plan.

ABAG'S NEW VEEP...is Councilman Donald Dillon (Fremont) who will fill an unexpired term ending February 28, 1972. The vacancy was due to the resignation of Mayor Ronald James (San Jose).

CITIZEN PARTICIPATION.....resolution adopted by the Executive Committee states ABAG's goals of increased information dissemination, creation of a broadly-based regional citizens' forum and the solicitation of the views of low-income and minority groups in the development of regional plans, policies and programs. A Citizen Service Officer will be appointed by ABAG to work with citizens' groups and the citizens' forum when it is established.

ENVIRONMENTAL "EARLY WARNING SYSTEM".....is being developed for use in airport decision-making. The Regional Airport Systems Study Committee heard their consultant, Wilsey & Ham, describe a technique for evaluating the impact of aviation on people, other species and the environment. A report, Effect of Aviation on Physical Environment and Land Uses in the Bay Region, will be available in August. It inventories environmental resources and details the relationship of land use and airports. Some of the significant environmental issues identified include: Air quality - present pollution levels from all sources have had a detrimental effect on the livability of the region. Oxidant levels exceeded State standards over half of the days during one moderate pollution month in May, 1970. Aircraft noise levels - noise already disrupts the well-being of some people in the Bay Area. Whether noise levels are more than psychologically harmful is unclear, but there is evidence that suggests noise increases stress. Population growth - the assumption of continued growth is the most fundamental concept to be questioned from an ecological viewpoint. The consultants suggest that it may be time to plan to stop growth in the regions. Bay salt marshes - which are the most productive type of vegetation have in the past been used for development. They contain plants and animals that are highly sensitive to disruption. Only 15% of the original Bay marshes remain.

AFFIRMATIVE ACTION PROGRAM.....to insure equal opportunity in ABAG's employment and contracting practices was approved by the Executive Committee.

MAPS AVAILABLE: As part of the USGS/HUD/ABAG San Francisco Bay Area Environmental Data Program the following maps, part of the Basic Data Contribution Series, are available from USGS Public Inquiries Office, 555 Battery, San Francisco 94111:

(#12) Preliminary Geologic Map of Western Sonoma County and Northernmost Marin County. (1:62,500) Five map sheets covering a 51 x 40 mile area show active and inactive faults including the San Andreas and some landslides.

(#13) Geologic Map of the Sargent Fault Zone in the Vicinity of Mount Madonna, Santa Clara County. (1:12,000) Shows a 3 x 4 mile area just to the east of Mount Madonna and complex structural relationships not previously known.

(#14) Distribution of Mercury in Surface Sediments in the San Francisco Bay Estuary. (1:500,000) Shows the mercury concentration in bottom sediments for almost 200 sample locations in the Bay and in tributaries.

VISITORS TO ABAG.....in June included Mr. Timothy Thahane, Director of Planning, Maseru, Lesotho and Dr. Paul Gagrag Singh, University of Guyana, Demerara, Guyana.

OCEAN COASTLINE PLANNING: A resolution approving the submittal of the final application to the State Council on Intergovernmental Relations for ocean coastline planning was passed by the Executive Committee. The share for each of the four coastal counties of the required local matching funds will be $6,250.

REGIONAL COMPREHENSIVE CRIMINAL JUSTICE PLAN...stresses the need for coordinative activities in the counties in the operation of criminal justice programs and in the development of new programs. The Plan is a narrative description of the Region's resources and needs. It outlines ABAG's regional role and proposed projects to meet the needs that have been identified. The Plan, under new CCCJ guidelines which divide the Bay Area into six "regions", will be implemented by the counties.

TRANSPORTATION PLANNING: ABAG-MTC Memorandum of Agreement has been approved by the ABAG Executive Committee and MTC. The agreement assures a continued cooperative program in comprehensive and transportation planning. ABAG will assist in providing local revenues to obtain matching Federal grants and MTC will endeavor to provide funds from other sources. The overall program design and annual work program will be prepared jointly, utilizing shared staff resources for various activities.

UMTA Application: MTC has applied for a $2 million (plus $1 million local match) Urban Mass Transportation Administration grant for a two-year program to produce a unified transit development plan for the Bay Area. Eleven Joint Exercise of Powers Agreements will be signed with MTC by agencies involved in specific studies which include: Golden Gate Corridor; Oakland Airport Access; BART extensions to Pittsburg/Antioch and to Livermore; Northwest extension of BART in San Francisco; San Mateo County rapid transit study; Santa Clara County rapid transit study; coordinated services of BART and AC Transit and BART and San Francisco Muni; and local community transit studies in Santa Rosa and Vallejo.

MTC Booklet is available on the Commission's make-up and mission. Call 849-3223.

SIX NEW CJP REPORTS....are available on cooperative approaches to police training academies and detention facilities; criminalistic laboratories; improvement of police-community relations; survey of youth serving agencies and improving juvenile justice system procedures.

AIRPORT STUDY.....presentations have been made by Walter Gillfillan, Study Director, to the Airport Land Use Commissions of Alameda, Napa, and Contra Costa Counties. These Commissions will find helpful much of the technical work in ABAG's Regional Airport Study.

ABAG EXECUTIVE COMMITTEE...
reviewed twenty-one grant applications in June.
approved tentative plans for an October symposium on regional CATV to be co-sponsored by ABAG; I.G.S., University of California; Stanford University and Stanford Research Institute.
authorized a $5,000 increase in a time and materials contract with the University of California for including 5 additional airport alternatives in the Airport Study Economic Impact Analysis.

ABAG APPOINTMENTS TO BCDC.....to fill two vacancies were approved by the Executive Committee. Mayor-elect Norman Mineta (San Jose) will represent ABAG from the "South Bay" and Mayor John Reading (Oakland) from the "East Bay" cities.

SENATOR VANCE HARTKE..of Indiana told local elected officials at a meeting sponsored by ABAG that European nations lead the U. S. in solving transportation problems. The Senate Commerce Committee is currently considering legislation to establish regional transportation commissions similar to those in Paris and Denmark.

CURRENT CALENDAR:
Regional Airport Systems Committee.....Friday, July 2, 9:00 a.m.
Regional Planning Committee.....Wednesday, July 7, 7:30 p.m.
Executive Committee.....Thursday, July 15, 7:30 p.m.

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ASSOCIATION OF BAY AREA GOVERNMENTS

August 1971

AB 1057: *The Bill to establish a Conservation and Development Agency for the Bay Area has been amended by the author, Assemblyman John Knox. After sound debate at it's July meeting, the Executive Committee voted 12 to 10 to support the amended bill. The governing body of the CDA will have 40 directly elected trustees, 40 city and county elected officials and three representatives of regional agencies (BCDC, Air Pollution District, and Water Quality Board). The bill is in the Senate Revenue and Taxation Committee.*

ABAG'S PRESIDENT VELLA.....in a letter addressed to ABAG'S membership, tendered his resignation as President effective when AB 1057 becomes law. In referring to the Executive Committee's action on the Bill, President Vella stated, "..... I cannot in good conscience support the majority view which, in my opinion is detrimental to the Bay Area in general, and most detrimental to the people of my county in particular."

MTC GRANT OKAYED: A $2 million technical study grant by DOT's Urban Mass Transit Administration has been approved for the Metropolitan Transportation Commission. (See July BAY VIEW for study details.)

2/3 MONEY FROM UMTA: *Bay Area transit agencies are $7 million richer as the result of nine months of efforts by ABAG's President Ignacio Vella and the MTC. The Bay Area met "full planning requirements" effective March 25 and is now eligible for two-thirds funding for mass transit grants. The $7 million represents funds held from earlier grants to AC Transit and San Francisco's Municipal Railroad. The announcement was made at the July Executive Committee meeting. Mayor Joseph Alioto of San Francisco in thanking Supervisor Vella said, "I hope the importance of this action to the Bay Area has not been missed. As the result of ABAG's efforts we are eligible for a level of funding that only a few metropolitan areas in the country can receive."*

OCEAN COASTLINE PLANNING: Two counties, San Mateo and Marin, have approved funding their share of local matching funds ($6250 per county) to develop an enforceable ocean coastline plan.

ABAG's 1971-72 WORK PROGRAM AND HUD: Negotiations between ABAG and HUD over the current year's work program are continuing. HUD requests that ABAG give housing top priority by revising the planning program and allocation of resources. At the July meeting, ABAG's Executive Committee unanimously approved a motion authorizing staff to continue negotiations with the following understanding: (1) that additional funds be made available by HUD to strengthen ABAG's Housing Program and assure it a high priority; and (2) that all commitments to other agencies for joint planning programs be honored. Supervisor John McInnis, Chairman of the Regional Planning Committee expressed concern that commitments in water resource and recreation planning might be jeopardized by HUD's request to change priorities. Matching funds in these two programs are from other agencies and these funds cannot be used in the housing effort.

NATIONAL TRANSPORTATION NEEDS STUDY: Working on a two and one-half month deadline, ABAG and MTC will complete by July 30 projected needs for the Bay Area in mass transit and aviation as part of a State and Federal study.

LOCAL GENERAL PLANS.....of Bay Area jurisdictions have been compiled by ABAG. Other regional agencies interested in this listing should contact ABAG's Public Information Officer.

GOOD NEWS FOR DAISY! Under current State and Federal regulations, funds from TOPICS (Traffic Operations Program to Increase Capacity and Safety) can be used for urban bicycle path systems.

MAPS AVAILABLE: As part of the USGS/HUD/ABAG San Francisco Bay Area Environmental Data Program, maps from the Basic Data Contribution Series are available from USGS Public Inquiries Office, 555 Battery, San Francisco 94111. The following maps (1:24,000 in 7 1/2' quadrangle sheets) show flood-prone areas that would be inundated in a "100-year flood":

(#15) Parts of Napa River Drainage Basin including St. Helena, Rutherford, Yountville, Napa and Cuttings Wharf. (5 sheets)
(#16) Parts of Sonoma Creek Drainage Basin including Glen Ellen, Sonoma, Sears Point, and Petaluma Point. (4 sheets)
(#17) Parts of Petaluma River Drainage Basin including Cotati, Petaluma and Petaluma River.(3 sheets)
(#18) Parts of Russian River Drainage Basin including Sebastopol, Santa Rosa and Two Rock. (3 sheets)
(#19) Flood Prone Areas between Point Reyes Station and Bolinas including Inverness and Bolinas. (2 sheets)
(#20) Parts of Coastal San Mateo County including Half Moon Bay, San Gregorio, La Honda, Pigeon Point and Franklin Point. (5 sheets)

THE BILL BOARD: AB 588 (Knox) has been signed into law. ABAG supported the measure which adds three representatives of special districts and one representative from area-wide planning agencies to the Council on Intergovernmental Relations (CIR). AB 515 (Knox) to establish regional environmental planning councils throughout the state is supported by ABAG. The bill is in the Assembly Natural Resources Committee. AB 2867 (Knox) to establish a 9 county Bay Area sewage service agency is in the Senate Water Committee. Local facilities, to receive funding, must be in conformity with the agency's plan and the agency can build and operate water facilities and assess the area served by such facilities. AB 2445 (Z'berg) to create a State Solid Waste Management Council to recommend a program to the State Water Resources Board is supported by ABAG. Regional planning agencies would prepare comprehensive solid waste management plans by 1975.
AB 1471 (Sieroty) to establish State and regional ocean coastline commissions is opposed by ABAG. SB 1483 (Grunsky) ocean coastline bill is supported by ABAG because it uses existing governmental resources, follows CIR boundaries for regions, includes local government in the decision process and properly assigns to the State the role of setting general guidelines.

VISITORS TO ABAG.....*in July included Mr. Alain Sallez, Chairman of Research Center, ESSEC, Paris; Mr. Yusuf Alahaidib, Director General, Ministry of Interior, Riyadh, Saudi Arabia; and Mr. Dennis Simsion, Deputy Chief Planner, Metropolitan Board of Works, Melbourne, Australia.*

BDCD ALTERNATES.....for the two recently appointed ABAG representatives have been confirmed by the Executive Committee. Councilwoman Ilene Weinreb (Hayward) will serve as alternate for Mayor John Reading (Oakland) and Councilwoman Mary Henderson (Redwood City) will serve as alternate for Mayor Norman Mineta (San Jose).

CATV SYMPOSIUM SCHEDULED.....*for October 15, 1971 at the Stanford Research Institute will have Mr. Sol Schildhause, Chief of Cable Television Bureau, FCC as the major speaker. Mr. Schildhause will talk on existing and future relationships between local jurisdictions and the federal government in communications. The Symposium, sponsored by ABAG, I.G.S., University of California, Stanford University and S.R.I., will include discussions of CATV priorities for the Bay Region.*

A COMPUTER PROGRAM, approved by the Regional Airport Systems Study Committee, will determine the amount of land, its present use and the noise levels affecting it at San Francisco, Oakland and San Jose airports. The process, to be developed in conjunction with noise studies done for RASSC, can be used for any other airport.

ABAG EXECUTIVE COMMITTEE...
reviewed ten grant applications in July.
approved a motion by San Francisco's Mayor Alioto that would require regional government legislation to state that freeway links can be vetoed by the city or county in which they are to be built.

CITIZENS' TASK FORCE: *Over 300 organizations have been requested to nominate interested citizens to serve on a short-term task force. The task force, to be appointed by the Executive Committee, will recommend structures for a permanent citizens' participation mechanism. A CP mechanism will reflect growing citizen interest in regional issues and will provide in-put to ABAG's functional and planning programs. It will also serve as a valuable tool for two-way communication between policy makers and community groups. The task force will be broadly representative in terms of interests and geography. It is expected to complete its work in two months. Organizations interested in the establishment of a citizens' participation mechanism are urged to forward their ideas, in writing, to the Citizen's Task Force.*

CURRENT CALENDAR:
Regional Planning Committee.....Wednesday, August 4, 7:30 p.m.
Regional Airports Systems Committee.....Friday, August 6, 9:00 a.m.
Executive Committee.....Thursday, August 19, 7:30 p.m.

ASSOCIATION OF BAY AREA GOVERNMENTS
Hotel Claremont, Berkeley, California 94705

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ASSOCIATION OF BAY AREA GOVERNMENTS

September 1971

"A COMMUNICATIONS EXPLOSION...is about to occur in a near vacuum of region - wide awareness," according to Councilman Donn Black (Lafayette), Chairman of ABAG's CATV Committee. The dramatic public potential of CATV will be explored at an all day symposium, October 15, at Stanford Research Institute in Menlo Park. Amitai Etzioni, Director of the Center for Policy Research in New York; Richard Kletter, Stanford's Institute for Communication Research; Monroe Price, UCLA's School of Law; Hubert Schlafly, President of Teleprompter Corporation; Ralph Smith, author of " The Wired Nation"; Stuart Sucherman, Ford Foundation; and Morris Tarshis, New York City's Director of Bureau of Franchises are panel participants for the morning session. Registration forms are in the mail.

CITIZEN PARTICIPATION: The Citizen's Task Force to design ABAG's citizen participation mechanism will be selected as follows: (1) Representatives from 10 to 15 regional interest groups will be nominated by the Regional Planning Committee and (2) Representatives from each county will be selected by county interest groups convened by a community group in each county. These nominations, together with any additional nomina - tions it wishes to make, will be considered by the Executive Committee by October 21.

REGIONAL PLANNING AND HUD: The Executive Committee at its August meeting authorized the signing of a three month contract(July 1 to September 30) with HUD for ongoing planning activities. Housing, the BRISC information system and park and recreation elements of ABAG's 1971 - 72 work program are excluded from this contract. HUD and ABAG will continue negotiations on funding. According to James Price, HUD's Area Director, the following items are to be agreed upon before the work program is okayed: (1) Highest priority on the development of a regional housing plan; (2) Effective means of participation in ABAG planning by the general citizenship; (3) Affirmative action program; and (4) Response to the needs of all citizens, with particular concern for low income and minority people.

FIRST NOTICE...Fall General Assembly...Thursday, November 4, 1971, 8 p.m Hs. Lordship's Restaurant, Berkeley Marina.

NATIONAL CONFERENCE ON HOUSING.....sponsored by NSRC in St. Louis last month was attended by ABAG's President, Executive Director and Planning Director. President Vella in his task force's report to the Conference said, " Housing is only one facet of a far larger problem - namely, the lack of an ongoing policy commitment at the federal level to any programs but those which are ' crisis oriented '. How long are we going to attack in piecemeal fashion the deficiencies in our domestic fabric? Yesterday it was sanitation and water supply; this morning, housing; this afternoon or tomorrow, citizen involvement; next week, who knows what? The issue that we must confront is not the singular issue of housing or land use, but the issue of the need for a planning process in the field of domestic problems at the national level with ongoing priorities which transcend changes in administrations and departmental secretaries. "

NEW ON THE EXECUTIVE COMMITTEE.....is Mayor Arthur Flegal (Piedmont) representing the cities in Alameda County. The following are new alternate representatives: Councilman Eleanor Boushey (Portola Valley); Councilman Jess Salmon(Brisbane) representing cities in San Mateo County; Councilman Janet Hayes, Councilman Walter Hays of San Jose; Councilman John Sutter of Oakland; and Councilman Audrey Fisher (Los Altos) representing cities in Santa Clara County.

BENECIA.....has withdrawn from ABAG. 84 of the region's 92 cities are members of the Association.

JOINT STATE/ABAG WASTE WATER MANAGEMENT: The Executive Committee authorized a two - year contract with the State Water Resources Control Board for $43,500 for ABAG's participation in the program which will meet the planning requirements of HUD, EPA and the State's Porter - Cologne Act. Under the program ABAG will: (a) prepare a detailed activity plan; (b) use both existing information and that generated by the USGS / HUD / ABAG Environmental Data Program; (c) estimate population, employment, land use and economic development to the year 2000; (d) aggregate data in "c" by planning area, county and hydrographic subunit; (e) consider present and future water use and waste loads in the basin; (f) consider present and planned water resources development in the basin; (g) consider present and future water - oriented uses and associated land uses; (h) consider alternative water management plans and the environmental impact of the recommended plan.

A Joint ABAG/State policy committee, a technical advisory committee and a mechanism for citizen participation will be part of the program. In addition, under separate funding (possibly a federal demonstration grant), a two year planning program on wetland parks will be developed.

SEISMIC SAFETY ELEMENTS ... will be required elements of local general plans as the result of the passage of SB 351. According to the bill, the seismic safety element will consist of "identification and appraisal of seismic hazards such as susceptibility to surface ruptures from faulting, to ground shaking, to ground failures, or to effects of seismically induced waves such as tsunamis and seiches." The USGS/HUD/ABAG Environmental Data Program will provide valuable assistance in the form of technical data to local jurisdictions preparing seismic elements.

M T C COMMITTEE CHAIRMEN...are as follows: Finance, Councilman William Lawson (Menlo Park); Grant Review, Mayor Ralph Trower (Napa); Personnel, Councilman Terry Curtola (Vallejo); Public Information, A.W. Gatov (representing Marin County), and Work Program, Jack Beckett (representing Santa Clara County).

CUT OFF DATE ... is October 1 for the Council on Intergovernmental Relations (CIR) to receive preliminary applications for comprehensive planning assistance (701) funds for 1972-73 budget year.

700 INFORMATION REQUESTS ...have been handled by the regional transportation agency (BATSC, RTPC and MTC) in the last three years. The computerized information service's most frequent request is for tabulations dealing with the regional home interview and output from the modeling system. 316 requests came from private agencies, 235 from public agencies, and 153 came from universities and colleges.

REPORTS AVAILABLE: As part of the USGS/HUD/ABAG San Francisco Bay Area Environmental Data Program, the following reports from the Basic Data Contribution Series are available from USGS Public Inquiries Office, 555 Battery, San Francisco 94111:

(# 20) Municipal and Industrial Wastewater Loading in San Francisco Bay, 1971. Describes significant pollutants discharged into the Bay.

(# 22) Drift of Surface and Near-Bottom Waters of San Francisco Bay System: March 1970 through April 1971. (1:625,000) Documents seasonal variation, patterns and speed of movement in bottom flow and surface movements of Bay waters.

(# 23) Aeromagnetic Map of Southern San Francisco Bay Region. (1:125,000) Shows local changes in the total intensity of the earth's magnetic field by contours for a 28 x 35 mile area, including the Peninsula, East Bay and most of Central and South Bay.

(Technical Report #2) Land Subsidence in the Santa Clara Valley, Alameda, San Mateo and Santa Clara Counties. (1:125,000) Documents subsidence affecting 250 sq. miles since 1912 caused mainly by clay compaction due to ground - water withdrawal. Predicts the ground-water level necessary to halt subsidence in the valley.

ABAG EXECUTIVE COMMITTEE...

reviewed eight grant applications in August.

appointed Councilman Richard Bartke (El Cerrito) to represent ABAG on the Bay Area Comprehensive Health Planning Council.

approved a $16,000 study of transportation problems of rural minority groups in Santa Clara County.

learned ABAG's application to the C I R for funds for an ocean coastline plan is being submitted. Three counties have voted their share of the local match.

adjourned in memory of Executive Committee member, Councilman Kurt Gross (San Jose).

QUARTERLY FINANCIAL REPORT:	General Fund	HUD Proj.	C.J.P.
Cash Balance, 3/31/71	$ 43,167.00.	$ ---	$ ---
Plus Receipts, 4/1-6/30	2,627.23.	103,964.89.	20,244.91.
Less Disbursements 4/1-6/30	7,569.50.	---	---
Cash Balance, 6/30/71	38,224.77.	103,964.89.	20,244.91.
Additional Funds Invested	120,000.00. as of 6/30/71		

CURRENT CALENDAR:

Joint Meeting, Regional Planning Committee and
Regional Airport Systems Study Committee...Wednesday, Sept. 1, 7:30 p.m.
Regional Airport Systems Study Committee.....Friday, Sept. 3, 9:30 a.m.
Executive Committee.....Thursday, Sept. 16, 7:30 p.m.

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ASSOCIATION OF BAY AREA GOVERNMENTS

October 1971

NOMINATIONS FOR ABAG'S PRESIDENT AND VICE PRESIDENT.....must be received by November 12. Nomination petitions may be circulated by any mayor, councilman or supervisor of a jurisdiction that is a member of ABAG. Any qualified elector residing in a member jurisdiction can serve in ABAG's top posts. Nomination petitions, available from ABAG's Executive Director, require the signatures of 15 mayors, councilmen or supervisors who may not sign more than one petition for each office.

REGIONAL PLANNING AND HUD: The Executive Committee at its September meeting voted to increase funds for the housing element of the regional planning program from $40,000 to $70,000 contingent on an opinion from the Attorney General that such action is possible. A detailed set of conditions was received from HUD on September 8 upon which approval of ABAG's 1971-72 contract is based. The Executive Committee directed the staff to submit a response to the conditions. HUD will be informed that ABAG cannot function under any system of interim grants or any grant revocations. ABAG must have a full normal one-year's funding. The Executive Committee voted that upon request of HUD,ABAG officials would meet with HUD to establish guidelines for ABAG/HUD contract relations on an annual funding basis. *(See page 2 for background story.)*

ABAG'S CATV SYMPOSIUM.....Friday, October 15 at Stanford Research Institute in Menlo Park. Limited space makes reservations essential.

DIME COMPLETE: ABAG has completed the second major step toward a system of geographic coding for use in analyzing 1970 census data or other address-based information. The Census Bureau will now take ABAG's work and digitize or assign to each node a number that is readable by computer. Nodes are points where streets, or other features which are represented on a map, intersect, end or sharply curve. Over 250,000 block fronts in the urbanized Bay Area are included in DIME. When digitizing is complete, tapes will be available to those interested.

GENERAL ASSEMBLY...Thursday, November 4, 8 p.m., Hs. Lordship's Restaurant, Berkeley Marina. On the holding apron: The Regional Airport Study

ABAG'S 71-72 BUDGET AND PROGRAM PLANNING PROCESS...started last October. The proposed program and supporting budget, with $390,000 in HUD funds, was approved by the General Assembly in February. This program updated a HUD required 2-3 year overall planning program design. It accommodated the priorities and timetable established by H U D's Area office in January.

A series of pre - application conferences were held with HUD during the spring. ABAG's formal application for 71-72 funds was submitted on schedule in mid-May with expectations of approval by the end of June. On July 1, HUD agreed to fund only essential ABAG programs until agreement was reached on major projects. At subsequent meetings, HUD formally objected to the emphasis placed on water resources and park and recreation planning. Much of the local match for both of these programs come from other agencies (Water Resources Board and EBRPD). The Executive Committee took the position it would not jeopardize commitments to other agencies or the meeting of federal planning requirements. In August, a three month contract ending September 30 for specified elements in the planning program was approved. On September 8, 70 days after the start of the fiscal year, HUD detailed the conditions to be met by ABAG prior to approval of ABAG's 1971-72 contract.

ABAG ON THE AIR: The following officials have recently appeared on radio shows about ABAG: Councilman Donn Black, Supervisor Warren Boggess, Councilman Donald Dillion, and Councilman Louise Giersch. ABAG staffers who participated are Airport Study Director Walter Gillfillan, Geologist/Planner Ray Laird, Planning Director Rudolph Platzek and Public Information Officer Lizette Weiss.

ABAG'S INITIAL WATER, SEWER, DRAINAGE PLAN.....was approved by the Executive Committee at its September meeting. When accepted by HUD, the plan will continue the eligibility of Bay Area communities for HUD aid for water and sewer facilities. The short-range cost of implementing the plan totals almost a billion and a half dollars. Of this amount, $93 million is for remedial projects which are needed at once to correct existing deficiencies. Although much water resource planning has taken place in the Bay Area, this is the first plan that considers drainage as a water resource. The plan suggests that drainage waters should b e stored, reclaimed and used for water recreation, wildlife habitats o r for ground water recharge. The responsibility for drainage is currently fragmented.

The region as a whole has an adequate water supply for the next 20 years There is a decreasing reliance on the region's surface waters as a source of supply and ground water recharge is now being practiced i n some parts of the Bay Area. The short-range objectives of the sewerage plan call for the use of existing treatment facilities to the greatest extent possible and discharges into deep Bay waters.

SACRAMENTO SCENE: Of the numerous ocean coastline commission bills, only AB 1471 (Sieroty) is moving. It is on the Assembly floor and is expected to pass. However, it will probably be assigned to Senate Natural Resources Committee, which failed to pass out any Senate ocean coastline bills. AB 1057 (Knox) to establish a Conservation and Development Agency is currently on the Senate floor. AB 2867 (Knox) to establish a Bay Area Sewer Agency is on the governor's desk. AB 515 (Knox) to establish environmental planning councils in regions throughout the State is in Senate Natural Resources.

AVIATION AND THE ENVIRONMENT..Although the art of environmental analysis is new and imprecise, a process to judge the effects of development on the environment is suggested in the Airport Study's new report, Effect of Aviation on Physical Environment and Land Use. Environmental sensitivity levels (ESL) are an index which combines an area's estimated sensitivity to noise, water and air pollution and the land use impacts that can be assumed for various levels of aviation activity. ESL can be shown on a contour map which indicates areas of high, medium and low environmental sensitivity throughout the nine county Bay Area. ESL,as an "early warning system", can flag land areas of expected environmental sensitivity before development takes place. Many interpretations and judgments were necessary to determine ESL including estimates of the publics' attitudes on environmental issues. The report says a comprehensive "social value" study of Bay Area citizens is needed to determine attidues of people toward the environment and the values they place on environmental factors. This information is important in determining acceptable levels of environmental impact by aviation and other development.

REPORTS AVAILABLE: As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study,the following reports from the Basic Data contribution series are available from USGS Public Inquiries Office, 555 Battery Street, San Francisco 94111.
(# 4) *Revised* Map Showing Areas Serviced by Municipal and Private Water Distribution Agencies.
(# 5) *Revised* Map Showing Areas Serviced by Municipal and Private Sewerage Agencies.
(#24) Water Temperatures of California Streams, San Francisco Bay Subregion. 53 page report gives monthly maximum, minimum and mean stream temperatures for 87 stations. Coastal drainage from Russian River to Pescadero Creek is also included.
(#25)Precipitation Depth-Duration-Frequency Relations and Isohyetal Map for San Francisco Bay region. (1:500,000) Map, of use in storm-drainage planning shows the variation in average percipitation in the nine counties by contours.Values range from 12" per year in Sunnyvale to 80" per year in Sonoma and Napa.

ABAG EXECUTIVE COMMITTEE...
reviewed five grant applications and federal development projects in September.
approved the fall General Assembly agenda.
received a report on the Airport Study project schedule and the process by which the Aviation Plan will become an element of the Regional Plan.

BIKEWAYS SYMPOSIUM.....for local officials and State legislators will be held at the Menlo Park City Council Chambers at 1 p.m. on Sunday, October 17 in conjunction with a Bicycle Festival.

THE SPIRIT OF '76.....What is the San Francisco Bay Area going to do about our country's 200th birthday? This question was posed to the San Francisco Kiwanis in a talk by ABAG's Planning Director. A National bi-centennial Commission is now developing criteria by which proposals or "new horizons" programs for long-range community goals can be judged and funded.

CURRENT CALENDAR:

Regional Airport Systems Study Committee	Friday, October 1, 9:30 a.m.
Regional Planning Committee	Wednesday, October 6, 7:30 p.m.
Executive Committee	Thursday, October 14, 7:30 p.m.
(Note Date Change due to CSAC Annual Meeting)	
Special Executive Committee Meeting	Thursday, November 4, 6:30 p.m.
GENERAL ASSEMBLY	Thursday, November 4, 6:30 p.m.

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ASSOCIATION OF BAY AREA GOVERNMENTS

November 1971

REGIONAL PLANNING AND HUD: HUD's area office director, James Price, met with ABAG's Executive Committee in October and declared that the Bay Area has a housing disaster. 10% of the region's dwellings are substandard, with 42,000 families living without inside plumbing. HUD is now subsidizing 36,000 housing units ($31,000,000) per year in the region. Non-subsidizing housing (FHA insured) amounts to 481,000 units valued close to $6 billion. Price feels that a regional housing partnership is needed to design a plan. He urged ABAG and member agencies to adopt a housing policy and provide HUD with guidelines for its decision-making. Executive Committee members stressed that ABAG's powers to implement a housing plan were limited and that housing could not be isolated from other concerns in the comprehensive planning program. The Committee agreed that $70,000 would be the commitment in the budget for housing and that the Regional Planning Committee would be requested to develop a work program that would include the development of standards for use by HUD in its funding programs in the Bay Area. The Committee also requested that HUD give the go ahead on the park and recreation work program.

PUBLIC HEARINGS.....for citizen information and response will be held by ABAG's Regional Airport Systems Study Committee. The hearings will provide needed citizen input to the Committee before decisions are made on an airport systems plan for the region. If you wish to testify at any of the hearings, please contact ABAG's Airport Study office at (415) 841-9730.

NORTHERN BAY AREA: *Monday, November 15, 2:00 p.m.*
Fairfield City Council Chambers
1000 Webster, Fairfield

CENTRAL BAY AREA: *Monday, December 13, 7:30 p.m.*
Kaiser Center Auditorium
300 Lakeside Drive, Oakland

SOUTHERN BAY AREA: *Monday, January 10, 1972 2:p.m.*
New Board of Supervisors Chambers
Santa Clara County, 70 West Hedding, San Jose

CABLE TELEVISION.....if properly used, can serve our nation's cultural and social needs as well as its business needs, "said Sol Schildhause, chief of cable television for FCC in Washington. More than 300 local government officials, educators, CATV experts and representatives of citizen's organizations attended ABAG's CATV Symposium at Stanford Research Institute. Participants set the following priorities for regional action in the CATV field: (1) Establishing, possibly in ABAG, a research capability to provide local government with technical information and advice on franchise standards and to work for a compatible, interconnected system that might cover the entire Bay Area. (2) Providing access to all community groups to participate in planning, programming and viewing of CATV.

AVIATION NOISE EVALUATION AND PROJECTIONS....by Bolt Beranek and Newman for ABAG's Airport Committee points out that noise is often the determining factor in the decision to develop a new airport or expand an existing one. Using Noise Exposure Forecast (NEF), which indicates the total noise environment that results from numerous single noise events, contour maps estimate the degree of noise exposure around airports.NEF's are shown for 1970 and for projected dates using assumptions about future airplanes, runway utilization and airport use. The report notes that complaints about high overflights (above 3000 feet) have increased over the last few years. There are differences in people's assessment of "appropriateness" of noise during take-offs and landings and during overflights. To minimize the impact of overflight noise, the altitude of flights may be increased, flight tracks could be dispersed or shifted to locations over urbanized areas where noise levels were already high from surface traffic, or lower engine power settings might be used.

MAPS AVAILABLE: As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study, the following reports from the Basic Data Contribution Series are available from USGS Public Inquiries Office, 555 Battery Street, San Francisco 94111.

(#26)Bedrock-Surface Map of the San Francisco North Quadrangle and South Quadrangle. (1:3 ,680) Two map sheets show elevation of surface of bedrock by contour lines from Tiburon to San Bruno. Can be used to find the depth of alluvial fill at a given location by comparing topographic elevation and bedrock elevation.

(#27) Geologic Map of Late Cenozoic Deposits in Santa Clara County. (1:62,500) Three map sheets with text show older Bay mud, alluvial fan deposits and young volcanic rocks.

(#28) Preliminary Geologic Map of Mt. Diablo-Byron Area in Contra Costa, Alameda and San Joaquin Counties. (1:62,500) Two map sheets show geology of a 27 x 17 mile area.

SAN JOSE PLANNED VARIATIONS PROJECT...was approved by the Executive Committee with the stipulation that ABAG and San Jose adopt a joint work program. The demonstration project is one of 20 in the nation and provides San Jose's Mayor with an opportunity to review and comment on all Federally assisted activities that affect the San Jose metropolitan area.

FAA GRANT RECEIVED: ABAG's Airport Study will enter the final phase with receipt of a $41,666 grant from FAA to hold a series of public hearings and establish procedures for grant review.

NEW DIRECTOR.....of the USGS/HUD/ABAG Environment and Resources Study is Robert Brown, Jr., a USGS research geologist.

ECONOMIC IMPACT....of eleven different alternatives for Bay Area airport development were studied by the University of California's ITTE for ABAG's Airport Study. Some alternatives have Oakland airport growing in capacity, with the capacity of San Francisco and San Jose airports not increasing. A second alternative has all three major airports increasing in capacity. A third alternative has a major airport in Hollister, outside the Bay region, with reliever airports at Hamilton in Marin County, Buchanan in Concord, and Livermore.Other alternatives include an airport at Travis in Solano County, expanded service at Napa, Santa Rosa, or a short-take-off-and-landing airport (STOL) at Richmond. The effects of these airport alternatives are then measured according to population growth and location, basic employment, service employment, housing, urban land uses, median income levels, amount of personal income, and taxes (sales, income and property) generated. The report concludes that no one airport alternative provides optimum economic results. Building new airports at sites such as Travis and Hollister in San Benito County would increase housing development and jobs but not all of this growth would occur in the Bay Area. The airport alternative with the highest potential for being accessible to homes and employment would find all growth over present capacity occuring at Oakland airport. However, the alternatives that would include a new airport in San Jose or have all three major airports grow would also have high potential for being accessible to employment.

NEW PHYSICAL RESOURCES STUDY...summarizes basic data from ABAG's files gathered in preparation of the Regional Plan. This includes information on climate, geology, physiography, water and land resources. It is a handy reference for planners, researchers, ecologists and students and includes bibliographies for each general subject area. The USGS/HUD/ABAG Environment and Resources Planning Study will provide much more detailed information on the region's resources when it is completed.

ABAG EXECUTIVE COMMITTEE...

opposed an amendment to AB 1057 that would exclude Sonoma County from the proposed Conservation and Development Agency of the Bay Area.

reviewed six grant applications and federal development projects in October.

EXTRA! EXTRA! AVIATION FUTURE, ABAG's newspaper about the airport study is available for distribution in quantity. To place your order for your organization or service club contact ABAG's Public Information Officer at (415) 841-9730.

QUARTERLY FINANCIAL REPORT:	General Fund	HUD	C.J.P.
Cash Balance, 6/30/71	$ 38,224.77	$103,964.89	$20,244.91
Plus Receipts, 7/1-9/30/71	420,351.47	113,183.72	9,313.99
Less Disbursements 4/1-9/30	367,767.74	141,981.84	23,558.90
Cash Balance, 9/30/71	90,808.50	75,166.77	6,000.00
Additional Funds Invested	$200,000.00 as of 9/30/71		

CURRENT CALENDAR:

Regional Planning Committee.....	Wednesday,	November	3, 7:30p.m.
Special Executive Committee Meeting.....	Thursday,	November	4, 6:30p.m.
GENERAL ASSEMBLY.....	Thursday,	November	4, 8:00p.m.
Regional Airport Systems Study Committee...	Friday,	November	5, 9:30a.m.
Public Hearing, Airport Committee.....	Monday,	November	15, 2:00p.m.
Executive Committee.....	Thursday,	November	18, 7:30p.m.

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ASSOCIATION OF BAY AREA GOVERNMENTS

December 1971

CITIZEN PARTICIPATION: Fifteen regional interest groups have been selected by ABAG's Executive Committee to serve on the Task Force to design the Regional Citizens Forum. They are: American Institute of Planners, American Society of Civil Engineers, Associated Home Builders, Bay Area Council, Bay Area Native American Council, Bay Area League of Women Voters, Bay Area Urban League, Japanese American Citizens League, Legislative Council for Aging Americans, N.A.A.C.P., National Committee Against Discrimination in Housing, People for Open Space, Sierra Club, Southwestern Council of La Raza, and S.P.U.R.

Organizations in each of the nine counties are being designated to act as convenors for meetings of county interest groups. The meetings will be to provide information on ABAG's citizen participation and to select delegates to represent citizens' organizations in each of the counties on the Task Force. For more information contact ABAG's Public Information Officer at (415) 841-9730.

PUBLIC HEARINGS...are being held by ABAG's Regional Airport Systems Study Committee for citizen information and response. The hearings are providing needed citizen input to the Committee before decisions are made on an airport systems plan for the Bay Area. If you wish to testify, please contact ABAG's Airport Study Office at (415) 841-9730.

CENTRAL BAY AREA: *Monday, December 13, 7:30 p.m.*
Kaiser Center Auditorium
300 Lakeside Drive, Oakland

SOUTHERN BAY AREA: *Monday, January 10, 1972, 2:00 p.m.*
New Board of Supervisors Chambers
Santa Clara County, 70 West Hedding, San Jose

COMMITTEE CHAIRMEN CHANGES: Supervisor John McInnis (Marin County) has resigned as Chairman of the Regional Planning Committee, a committee he has headed since 1964. No successor has been named. Supervisor Joseph Bort (Alameda County) has resigned as Chairman of the Finance Subcommittee. Councilman David Martin (Burlingame) is the New Chairman.

FIRST NOTICE...ANNUAL GENERAL ASSEMBLY....Thursday, February 24, 1972 at 1:30 p.m., through the evening. Theme: population and growth issues.

MAP AVAILABLE: As part of the USGS/HUD/ABAG San Francisco Bay Area Environment and Resources Planning Study, the following map is available from USGS Public Inquiries Office, 555 Battery Street, San Francisco 94111. Topographic Map of the San Francisco Bay Region (1:125,000). Three map sheets show topography, roads and waterways of the Bay Area in full color. Every street in urban areas, parks, forests and reserves, airports, military bases, marshes and tidal flats are shown. Also available is the Program Design of the $6.5 million, 4 year study which outlines the study's earth science and urban planning elements.

ECONOMIC ACTIVITY IN THE SAN FRANCISCO BAY AREA: ABAG's summary of the region's economy between 1960 and 1970 is out. The Bay Area's employment increased 42% versus the national average of 30%. This jump represents 527,000 jobs. Most of these jobs were in services, government and trade. Manufacturing, which in the Bay Area is dominated by research and development industries such as aerospace, electronics and scientific instruments, experienced a 10.5% increase in jobs. The number of people employed in service jobs increased by more than 58% in ten years. Almost three quarters of all employment in the region is located in Alameda, San Francisco and Santa Clara Counties. Over 80% of all finance, insurance and real estate jobs are in these counties. San Francisco has the most jobs, or 27%, but has the lowest rate of growth of employment in the nine counties. One out of every four workers in the region commutes to work out of the county in which he lives. The largest flow of commuters (80,000) is from San Mateo to San Francisco. The report concludes that the extensive commuting patterns and existence of areas of employment surplus and deficit point to the need for more efficient location of economic activity on a regional basis. This also substantiates the city centered concept of the Regional Plan 1970-1990. Employment in the region is expected to jump from 2.0 million now to 3.1 million jobs in 1990. Population-serving employment will then amount to 55% of all jobs.

THE BILL BOARD: AB 2867 (Knox) establishing a strong Bay Area Sewer Agency was signed into law by the Governor. On the Governor's desk are: SB 920 (Collier) establishing a four county North Coast Planning Organization including Sonoma County and SB 138 (Nejedly) giving the State Water Resources Control Board responsibility for solid waste policy. SB 138 requires counties or the areawide planning agency to prepare solid waste management plans in conformity with the State plan. The joint conference version of AB 1057 (Knox) to establish a Bay Area Conservation and Development Agency, with a referendum on the agency in 1976, has cleared the Assembly and is in the Senate.

JOINT PLANNING PROGRAMS PROPOSED: ABAG's Executive Committee has proposed that two joint programs be undertaken next year. The first would develop with the State a regional comprehensive plan for solid waste management dealing with subregional and local service areas. This recommendation was made in reviewing an E.P.A. grant application for the State Department of Public Health's statewide solid waste planning program. The second joint program with the Bay Area Air Pollution Control District would produce an Air Quality Element of the Regional Plan. The joint program would include: (1) air pollution constraints related to trend population growth and planned population growth now being developed by ABAG, (2) impact on air quality of the city-centered development concept, (3) trend and planned industrial land use growth by type and location with respect to air contaminents, (4) assist local agencies incorporate air quality standards in land use policies and regulations, (5) test alternative transportation systems for air quality problems, (6) integrate air quality planning with ABAG's comprehensive land use planning program.

THE ROLE OF COGS...will be considered by the National League of Cities. A NLC Steering Committee is recommending that councils of governments serve as umbrella regional organizations with the power to establish new regulatory agencies under them and that existing and new governmental programs requiring regional planning be brought under COGs.

AIRPORT ACCESS...report by Wilbur Smith & Assoc. for ABAG's Regional Airport Systems Study Committee suggests that new major airports proposed for Hollister or Travis would not be fully utilized if air travelers could choose other airports in the region. While remote sites would avoid the problems of congestion, space and negative environmental impact, people will use the airport closest to them unless forced by flight scheduling to do otherwise. The report assumes that 18% of the air passengers will take transit to the airport, but says that it is difficult to predict because BART is better than the transit available in other parts of the country. In addition, 35% of the Bay Area's air travelers represent north/south California corridor traffic. This may result in higher transit use because of the high percentage of short-haul travelers. The study shows that if 1985 passengers were to choose their airports from the three existing airports, on the basis of convenience of access alone, 40% would use Oakland, 35% San Francisco and 25% San Jose. In 1968, 82% of the region's air travelers used San Francisco airport, 11% Oakland and 6.5% San Jose.
The report shows the proposed airport alternative which includes the use of the three major airports and expansion of Napa's airport to accommodate 10.5 million passengers a year would produce the shortest average round trip of 21 miles for all air travelers in the region. A major airport at Hollister would produce an average round trip of 47 miles and contribute 77 tons of air pollutants per day from automobiles in the Bay Area.

ABAG EXECUTIVE COMMITTEE...
reviewed thirteen grant applications and federal development projects in November.
authorized contracts for staff consultants for the ocean coastline and the water resources planning programs.
approved the retention of Sedway and Cooke for technical services for phase two of the ocean coastline plan. Contract is not to exceed $42,000.
agreed ABAG and a non-profit corporation, Bay Area Manpower Resources, Inc., should develop a cooperative working arrangement. The O.E.O. funded corporation will offer technical assistance to local Bay Area agencies for manpower training and assistance.

GREEN LIGHT FROM HUD: HUD's area office director, James Price, has lifted contract conditions and ABAG may now incur costs in the housing and social concerns and park and recreation elements of the 1971-72 regional planning program.

CURRENT CALENDAR:
Regional Planning Committee.....Wednesday, December 1, 7:30 p.m.
Regional Airport Systems Study Committee....Friday, December 3, 9:30 a.m.
Public Hearing, Airport Committee.....Monday, December 13, 7:30 p.m.
Executive Committee.....Thursday, December 16, 7:30 p.m.
Regional Planning Committee.....Wednesday, January 5, 7:30 p.m.

ASSOCIATION OF BAY AREA GOVERNMENTS
Hotel Claremont, Berkeley, California 94705

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For further information on programs mentioned in the BAY VIEW call (415) 841-9730.

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